Cities Farming for the Future

IBADAN, NIGERIA





A Strategic Agenda
for the development
of
Urban and Peri-urban Agriculture



ACKNOWLEDGEMENT

This document was prepared by the Ibadan multi-stakeholder team on urban and peri-urban agriculture within the frame of the **Cities Farming for the Future** (CFF) programme of the International Network of Resource Centres on Urban Agriculture and Food Security (*RUAF Foundation*). RUAF-CFF (2005-2010) is executed by seven regional RUAF partners, of which the International Water Management Institute (IWMI) is responsible for Anglophone West Africa. Financial support from DGIS, IDRC and the participating organizations is appreciated.

Ibadan city multi-stakeholder team consists of representatives from the following institutions:

- Ministry of Agric....
- ❖ Local government council- Ibadan North, Ibadan North East and Akinyele
- Justice, Development and Peace Commission
- ❖ SIP
- Ministry of Environment and Planning
- Ministry of Health
- National Institute of Horticultural Research, Nigeria
- ❖ IART
- UI
- ❖ FADU
- ❖ ALFAN

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BACKGROUND

Starting from early 2007, the RUAF's Cities Farming for the Future Global Programme was initiated in Ibadan. The main objective of the programme was to facilitate the development and integration of urban and peri-urban agriculture into the development agenda of city authorities and development partners for the city of Ibadan, capital of the Oyo State of Nigeria.

The program was implemented using the multi-stakeholder approach, known as the Multi-Stakeholder Processes for Action Planning and Policy Formulation (MPAP), which brought together key stakeholders in a platform for communication, dialogue, co-determination of issues, joint decision-making, planning and implementation. MPAP effectively set up and facilitated a long term processes that brought different groups into constructive engagement, dialogue and decision making.

Through this process, 23 participants drawn from various institutions in Ibadan were trained on Multi-stakeholder processes and on urban and peri-urban agriculture, and constituted into a core team, to implement various activities since the project inception. For a 3-month period, the team conducted participatory exploratory studies on urban and peri-urban agriculture (UPA) to identify the crucial issues that need policy and technical interventions for the benefit of urban dwellers. The major components of the exploratory study were land use mapping, UPA inventory of UPA practices, UPA stakeholder analysis, policy review and analysis, and gender case study. The outcome of the exploratory study provided material for a policy narrative on UPA followed by training on MPAP approaches in preparation for the multi-stakeholders forum which formulated this Strategic Agenda for the development of urban and peri-urban agriculture for the city of Ibadan.

To guide implementation of the activities defined in the strategic plan for UPA development for the Ibadan, the team formulated the following Vision and Mission statements

VISION

'Towards Ibadan Development Plans that would incorporate sustainable urban agriculture for food security, improved livelihoods and healthy environment.'

MISSION

'The Ibadan Multi-stakeholder forum on urban agriculture seeks to facilitate enabling policy environment to enhance food security, improved livelihood and healthy environment.

DEVELOPMENT OF THE CITY STRATEGIC AGENDA

A 4-day Multi-stakeholder Forum for Action Planning was held from 24^t-27th July 2007 at the Development Policy Centre in Ibadan. The 40 participants at this consultation were drawn from various Institutions, NGOs, and various stakeholder groups.

Purpose of the forum

The main purposes of the forum were:

- To bring together relevant stakeholders from the private, public and popular sectors to achieved consensus on the need for, and commit themselves to jointly develop an improved city UPA development process which is built on partnerships.
- To review, validate and expand on the UPA issues of priority concern identified during an exploratory study and develop Action Plan(s) for implementation.
- To agree on a mechanism for developing an appropriate institutional framework for project implementation, for strengthening and maintaining the MPAP process, and for linking RUAF activities to existing structures, as well as the necessity for pooling resources to address the priority issues.
- To mobilize social and political support and to obtain the commitment necessary to operationalize the cross-sectoral working group approach in addressing the agreed priority issues.

Outputs of the forum

At the end of the consultation, the forum:

- 1. Reached agreements on priority issues for intervention and forms of participation, (see table 1) as well as on organisational arrangements for implementation. These agreements would be articulated and endorsed by participants as the document "Ibadan City Strategic Agenda on UPA".
- 2. The priority issues and strategies agreed at the forum are translated into implementable action plans and pilot project proposal for implementation, monitoring and evaluation by relevant stakeholders.
- 3. The commitments of various stakeholders was secured and formalized in an interorganizational memorandum of understanding (MoU).

Table 1 the policy components identified by the forum

Policy Component		Main Objective
Policy Component 1	Coordination & advocacy for UPA activities in Ibadan	To facilitate effective and coordinated UPA interventions among stakeholders in Ibadan
Policy Component 2	Legal/regulatory framework for UPA activities.	to facilitate the establishment of effective regulatory framework that will ensure safe practice of UPA in Ibadan
Policy Component 3	Research & Extension Support for UPA	to promote effective research & extension support for UPA in Ibadan
Policy Component 4	Financial Support for UPA Activities	To facilitate access to credit and risk management by UPA practitioners

Details of implementation of these components are outlined in table 3, the strategic action plan implementation.

Action planning

Action planning was organized at a workshop which operationalized the agreed strategies, identified at the forum, into an integrated city policy, with concrete action plans and projects on UPA. The workshop also mapped out available and potential resources needed for implementation. Mechanisms for coordinating and monitoring implementation were also discussed.

Specifically, the workshop:

- Elaborated in detail, the agreed courses of action: The action plan translates the
 agreed set of issues and policy interventions and strategies into concrete actions. It
 defines the appropriate activities together with the responsible actors and the required
 commitments of resources, within a time frame for implementation and a monitoring
 and evaluation system for overseeing the process.
- Clarified and reconfirmed the commitments of partners, stakeholders and relevant institutions: The action planning process involved continuous negotiation among the stakeholders, to reach agreements on the inputs needed for implementation. The commitments have to be later formalized in inter-organizational MoUs.

Process for delivering workshop outputs

The RUAF West African Regional Coordinator, Dr Olufunke Cofie, presented an overview of the RUAF programme and the objectives of the Ibadan programme. She identified the key elements of the RUAF programme contributing to Urban Food Security, Livelihoods, and improved Urban Management. She emphasized that, in addition to the small fund that will be made available for the implementation of the pilot project, it is expected that stakeholder organizations will integrate and mainstream UPA into their policy and activities.

The Exploratory Study was then presented by the Ibadan RUAF Focal Person, Dr Oladele Idowu who covered the following areas

- Land use and GIS
- Stakeholder Analysis
- Inventory of UPA in three Local Government Areas-Ibadan North, Ibadan North West and Akinyele
- Policy Review and Analysis

After this presentation, comments and contributions were received by the forum which further elaborated on some issues or clarified issues presented in the exploratory study. Four working groups were then formed to discuss the major issues relevant to UPA development in Ibadan. This aim of this process was to validate the issues, and provide the dimensions of the issues discussed

Output of the Action Planning workshop

The main outputs of the action planning workshop included

- Agreement of the stakeholders on the Vision and Mission for UPA activities in Ibadan,
- A formulated long-term vision on the developments desired for UPA in Ibadan city.
- Key issues for policy intervention prioritized and objectives and main strategies for the city policy on UPA defined and developed into a city strategic agenda on UPA, and
- Action Plans for the thematic areas identified by the exploratory study, and the framework for developing a short-term Pilot Project for Implementation in Ibadan.

Furthermore, the workshop discussed the exploratory study carried out in Ibadan, validated the results, elaborated action plans for implementation, and explored how funding could be sourced through the development of project proposals to implement the Action Plan activities. Although a detailed pilot project was not fully developed because of time constraints, the workshop agreed on the policy and main objective, as well as the main components for the Pilot project. The Strategic Action Plans thus linked planning to implementation aimed at coordinated improvements of UPA practices in Ibadan.

Preparation of Action Plans

After the discussions, a working group of 20 participants was formed to prepare the Action Plans and a Pilot Project for implementation in Ibadan. The group consisted of all members of the Coordinating Committee (6 persons), the component leaders (2 persons), representatives of the Local Government Areas (2 persons), and 10 other representatives selected by the forum on the basis of their skills and organizational representation.

The main policy areas identified to guide formulation of the action plans were as follows:

- Networking /coordination of UPA activities
- Legal /Regulatory Framework
- Financial support to UPA Activities
- Research and Extension services support to UPA activities

The Justice, Development & Peace Commission (JDPC – an NGO) was assigned responsibility to host the Secretariat to coordinate the work of the Coordinating Committee.

To provide a background and framework for preparation of the Action Plans by the Groups on the policy areas identified, the facilitator conducted a briefing session on Action Planning based on the Logical Framework as the starting point. This process helped to clarify the concept, methods and the process of preparing action plans. After this briefing, the participants were divided into four groups based on their knowledge and experience areas to develop the Action Plans. The groups used the thematic areas identified in the Exploratory Study.

Implementation of Action Plans

To stimulate the Ibadan Team and the stakeholders to find the resources to implement the pilot projects elaborated during the workshop, a session on *proposal development* was organized to inform the participants about how to develop winning proposals and where proposals could be forwarded for funding.

Some of the sources identified for possible funding of the Action Plans were as follows:

- IWMI RUAF Grant
- Contributions from Stakeholder Institutions
- Budgetary allocation from Governments (Federal, State, Local)

- Financial inputs from beneficiaries
- Research Institutions
- Other donor agencies and development partners

Projects emerging from the Strategic agenda

Following the development of the strategic action plan for the development of UPA in Ibadan city, three major projects, outlined in table 2, were identified for pilot implementation

Table 2 Projects identified from the Strategic Action

Projects	Project Purpose
'Cities Farming for the Future Programme'	Coordinating programme to translate the City Strategic Agenda into action. • Stimulating employment generation • Promoting safe & healthy living in the cities.
'Green City' Project	Sub-project with the focus of: • Promotion city beatification • Promotion of green environment
Waste Recycling & Employment Generation Project	Sub-project with focus of: Promotion of clean environment Recycling (organic + non-organic) wastes Linking recycled wastes to end users (waste-to-wealth) Promotion of youth in agriculture.

TABLE 3 IBADAN CITY STRATEGIC ACTION PLAN IMPLEMENTATION FOR UPA

Policy Component 1: Coordination & Advocacy for UPA activities in Ibadan

Main Objective: To stimulate effective and coordinated UPA interventions among stakeholders in Ibadan

Sub- Objective	Strategies	Activities	Expected Outcomes	OVIs	Actors	Time Frame	Indicative Budget (Naira)
Establish ment of a public-private partnershi p (p-p-p) Coordinati ng Body/Prog ramme on UPA	Personal engagement s Lobbying/vis its	Lobbying of Institutional Heads of partner Organizations Constitute lobbying Team. Lobby Institutional Heads & Policy Makers in favor of (p-p-p) Coordinating Body/Programme.	Institutional Heads & Policy Makers become actively involved & develop interest in support of the (p-p-p) Coordinating Body/Programme on UPA idea before its presentation	Lobbying Team in place by Jan 09. 75% of partner Institutions actively support (technically & financially) the idea.	BENEFICIARY Farmers Group Other UPA practitioners Public Government FINANCIAL RESOURCES	Jan – Mar. 09	250,000
	Workshop Small group work Presentatio n	Develop a strategic plan for the (p-p-p) Coordinating Body/Programme on UPA Conduct a strategic planning workshop Develop a strategic plan present & validate draft strategic plan (Institutional Heads & Policy Makers)	Strategic plan for the (p-p-p) Coordinating Body/Programme on UPA developed & validated	Validated strategic plan for the (p-p-p) Coordinating Body/Programme ready by June '09	Local State, Federal Government NGOs, CBOs External Donor Agencies	April - June 2009	500,000
	Consultation s	Constitute Governing Board & Management Team. Develop ToR for members.	Governing & management structures become clarified & active	Governing & management Team members become active by June '09.	'Cities Farming for the Future Programme' (p- p-p) Ministry of Agric/Research	Governing Board - June. 09 Managemen t Team Jan. '09	200,000

	Personal engagement Application Lobbying	Register the (p-p-p) Coordinating Body/Programme on UPA	(p-p-p) Coordinating Body/Programme on UPA becomes legally registered.	(p-p-p) Coordinating Body/ Programme on UPA become a legal entity by Jan. '10.	Ministry of Information BCOS, NTA, SPLASH FM	Jan. 2010	250,000
Strengthe	Personal contacts Stakeholder analysis Interviews	Carry out detailed stakeholder analysis (identify existing capacities & gaps in partner Institutions, incorporate new stakeholders) Develop & sign MoUs	Data Base of Stakeholders and their capacities	Management structures (financial & administration) become very clear to 90% of partner		Mar. '09 April '09	500,000
existing networks & collaborati	work Presentatio n	among partner Institutions	networking among partner Institutions put in place.	Institutions. Improved stakeholder		·	
on among stakehold ers	Workshops, study visits. interaction	Design capacity building programmes tackle identified gaps	stakeholder capacities	capacity for effective participation in		April '09 - Jan. 2010	5.0m
		Organize regular platform for joint learning & experience sharing		MPAP.		April '09 - Jan. 2010	2.5m
Promoting increase participati on & support for UPA among stakehold ers, policy makers & the public.	Mass media Campaigns Programme launching Exhibitions	Produce & distribute IEC materials Carry out courtesy visits Carry out sensitization & awareness creation Campaigns (stakeholders, policy makers & the public). Launch 'Cities Farming for the Future Programme' (p-p-p)	Increase in level of awareness of 'Cities Farming for the Future Programme' (p-p-p) UPA – potentials & constraints.	Number of campaigns/visits, materials distributed & size of audience reached Increase in level of participation in UPA.		Mar. '09 - Jan. 2010	5.0m
		Produce & broadcast regular Radio & TV jingles & enlightenment programmes					

Policy Component II: Legal/regulatory framework

Main Objective: to facilitate the establishment of effective regulatory framework that will ensure safe practice of UPA in Ibadan

Sub- Objective	Strategies	Activities	Expected Outcomes	OVIs	Actors	Time Frame	Indicative Budget (Naira)
1. Establish ment of Regulator y Body on UPA	Public sensitization & awareness creation Campaigns (public, policy & lawmakers) Grassroots' mobilization through Focus Group Discussion (FDG) (with community/ Religious and opinion leaders, CBOs & Farmers Groups) as basis for UPA bill	Produce & distribute IEC materials Broadcast Radio & TV jingles Courtesy visits Personal contacts/ Advocacy visits. Carry out FGDs in selected Local Governments	Increase in level of awareness on UPA – potentials & constraints. Increase grassroots participation & support for UPA bill development. Draft UPA bill become available based on popular participation State lawmakers become actively sensitized &	Number of campaigns carried out & number of audience reached Number of community/ Religious and opinion leaders, CBOs & Farmers Groups that actively participated in the	BENEFICIARY Farmers Group Public Government FINANCIAL RESOURCES Local State, Federal Government NGOs, CBOs External Donor Agencies	Jan – April 2009.	1.2m
	Development of draft bill on UPA & Regulatory Body	Constitute bill drafting Committee Validate draft bill in larger multi- stakeholder Forum	support of the draft UPA bill before its presentation Availability of enabling regu	FGDs in each LG. Availability of enabling regulatory Legislation by July	TECHNICAL Ministry of LAES Ministry of Agric/Research	May – July 2009	250,000
	Lobbying of policy and law makers on proposed bill on UPA &	Constitute UPA bill advocacy committee (including community, religious & opinion	UPA bill passed into law in the State.	2010.	Ministry of Environment Ministry of Health	May – July 2009	250,000

	Presentation & passage of bill on UPA & Regulatory Body to the Lawmakers at the State level	leaders) Carry out advocacy visits to State Lawmakers Present UPA bill to State Lawmakers Carry out follow-up activities on the bill.	UPA practices/activities receive legal backing in the State.		Research Institutions Min. of Justice	Aug 2009 – July 2010	500,000
2. Enforcing Rules and Regulatio ns	Constituting Task Force	Constitute a multi- stakeholder Task Force which coordinates (& later) the enforcement of UPA rules & regulations exercises Create awareness of the activities of the body	Ensure safe and aesthetically pleasing environment Compliance with rules/regulations guiding safe practices Ensure improved	30-40% reduction in number of petitions against UPA unsafe practices. Enabling legislation for the Regulatory Body become active by July 2010	BENEFICIARY UPA practitioners Public FINANCIAL RESOURCES Local and State Governments Other partner Organizations,	April 2009 May – Dec 2009	1.5m
		Source funds for Task Force activities & 'Green City' Project. Facilitate the implementation of 'Green City' Project in collaboration with Practitioners Monitors UPA practices to ensure compliance	health status and living standards of practitioners and the public		Donor Agencies & Practitioners. TECHNICAL Regulatory Body Ministry of Environment Ministry of Health Ministry of Local Government Waste Management	May – Dec 2010	5.0m
Creation	Inventory of	Carry out vacant land	Land for UPA	Additional	BENEFICIARY	May –	500,000
of Land Bank for	vacant land Liaise with	inventory study Meet with owners of	easily available Secure Land	vacant/waste land converted for UPA	• UPA	Aug '09	
וטו אווגם	LIGISE WILLI	MICEL WILLI OWITERS OF	Jecuie Lailu	CONVENIEU IOI OFA			

UPA and	government	vacant lands	Tenure for UPA	practice	practitioners	Sept -	
incorporati	agencies (Lands,	Draft and execute	practitioners.		and members	Nov '09	1.5m
on into	Agric, etc) for	title documents		30-40% reduction in	of public		
Developm	perfection of			the number of	-	Dec 09-	2.5m
ent Plan	documented title			practitioners replaced	FINANCIAL	Mar. '10	
					RESOURCES		
				40-50% Secured	State and		5m
				Land Title	Local		
	Incorporate	Map UPA lands and	UPA land identified	UPA land indicated	Government		
	secured land for	incorporate into	as urban landscape	as urban land use			
	UPA into	Development Plan	category	category in	TECHNICAL		
	Development Plan	·		Development Plan	Ministries of		
	-			-	Lands, Justice		
					etc.		

Policy Component III: Research, Extension & Credit Support for UPA Main Objective: Ensuring adequate Research and Extension Support for UPA in Ibadan

Sub- Objective	Strategie s	Activities	Expected Outcomes	OVIs	Actors	Time Frame	Indicative Budget
Capacity building & Information disseminatio n in support of UPA.	Personal engageme nt Request from authority Lobbying	Facilitate deployment of extension agents to support UPA practitioners Develop capacity building programmes for Practitioners to address identified gaps & emerging issues. ToT workshops, FGDs, Learning visits etc	Practitioners' capacities built for safe & increase UPA production.	50% increase in capacity of 50 % of trainees. 10% improvement in UPA practices.	BENEFICIARY UPA practitioners Public Researchers Students FINANCIAL RESOURCES Local and State	Traine	Budget
	Personal engageme nt Request from authority Lobbying Research Support	Sensitize agriculture and science teachers (STAN) to incorporate UPA into their curriculum Production of IEC materials Broadcast electronic documentaries and farm broadcast on Radio and TV Publish newsletters on UPA	Increase access to information & improvement in UPA practices & productivity. Increase student awareness and interest in UPA	70% of trainees adopt improved UPA practices. 30 % increase of output of UPA practitioners At least 1,000	Governments Other partner Organizations, Donor Agencies & Practitioners TECHNICAL media Houses BCOS, NTA,	12 months	2.0m
	Mass media	activities Set up UPA mini-library	Increase in UPA-	published material available in the	Splash FM Print Media		1.5m
Promotion of research activities on	Training Workshop FGDs	Lobby educational institutions to incorporate UPA into school curriculum	focused research for development	library. 30 % increase in	(Tribune)	12 months	
UPA.		Support for post graduate research on UPA		UPA- focused research			500,000

Policy Component IV: Financial Support for UPA Activities Main Objective: To facilitate access to credit and risk management by UPA practitioners

Sub-Objective	Strategies	Activities	Expected Outcomes	OVIs	Actors	Time Frame	Indicative Budget (Naira)
	Training	Mobilize practitioners into (commodity-based) cooperative groups. Train (commodity-based) cooperative groups on available credit schemes.	UPA practitioners become organized to access loans	30 (commodity- based) cooperative groups become registered	BENEFICIARY UPA practitioners	April - June 09	250,000
Facilitate UPA practitioners' access to credit.	Personal engagements Lobbying/visit s	Carry out advocacy visits & lobbying of Credit Institutional Heads of potential Organizations 1. Government credit Organizations • (NACRDB, ACOSS, SPFS etc) 2. Commercial Banks • Micro Finance Banks 3. NGOs (FADU, JDPC, SEAP etc)	Partner Institutions become actively involved & support UPA with credit Commodity- based)	4 partner Institutions support UPA with credit. 10m total annual loan portfolio becomes available to UPA	FINANCIAL RESOURCES Government credit Organizations • (NACRDB, ACOSS, SPFS etc) 2. Commercial Banks • Micro	April – June 09	250,000
		Develop action Plan & MoUs on available credit schemes Mobilize partner credit institutions towards raising total annual loan portfolio of 20m in support of UPA practitioners. Link (commodity-based) cooperative groups to available schemes.	cooperative groups now secure credit for increase production, processing, marketing activities.	practitioners. 15 commodity-based) cooperative groups access credit yearly.	Micro Finance Banks Ros NGOs (FADU, JDPC, SEAP etc). TECHNICAL NACRDB, NAIC Management Team.	July – Dec. 09 Jan. – Dec. '10	200,000 Loan portfolio (20m)

Mobilize prospective policies. groups to take up insurance policies.	Facilitate UPA practitioners access to risk management measures	Insurance (risk transfer)	groups to take up	Adequate cover and compensation in case of loss	15 commodity- based) cooperative groups take up insurance policies.		April – June 09	150,000
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Framework for the implementation and management of the Strategic Agenda for UPA development in Ibadan

Programme implementation

The setting up of a 'Cities Farming for the Future Programme' is recommended as an appropriate management framework to support practical implementation of the UPA Ibadan City Strategic Agenda.

• The Programme - 'Cities Farming for the Future Programme' is a public - private partnership initiative which will facilitates the translation of the city strategic agenda into action in the city.

Programme implementation will consist of 2 phases as follows:

- i. Orientation & Planning Phase
- This Phase shall last for 3 years, starting from January 2009.
- ii. Implementation Phase
- Implementation Phase for the Programme shall be for 5 years each.

Programme management

For greater Programme effectiveness and efficiency, 2 interrelated bodies will manage the Programme.

- 1. **A Governing Board**; The Board formulates policies and strategic direction of the Programme.
 - Members shall include selected Directors from Partner Institutions (Government Ministries, Local Government, Research, Universities, NGOs and Farmer Organizations).
- 2. **A Management Team**; The Management Team (Programme Coordinator & Project Heads) is responsible for the day-to-day activities of the Programme and approved projects under the Programme.
 - Members shall include representatives from Government Ministries, Local Government, Research, Universities, NGOs and Farmer Organizations.

Fund mobilization and administration

Funds and other resources for the 'Cities Farming for the Future Programme' will be mobilized from the following sources:

- Counterpart funds from all partner Institutions
- Donor Agencies through Proposal Development
- Resource Centres on Urban Agriculture & Food Security (RUAF IWMI).

For effective Programme implementation, all funds and resources for 'Cities Farming for the Future Programme' shall be administered as follows;

- The Programme shall operate a central account.
- All Partner Institutions and Donor Agencies shall contribute into the central account.
- The central account shall be managed by the Management Team.